Privy Council Appeal No. 22 of 1979

Tong Lee Hwa - - - - - - Appellant

ν.

Lee Yoke San - - - - Respondent

FROM

THE FEDERAL COURT OF MALAYSIA

JUDGMENT OF THE LORDS OF THE JUDICIAL COMMITTEE OF THE PRIVY COUNCIL, DELIVERED THE 13TH OCTOBER 1980

Present at the Hearing:

LORD WILBERFORCE LORD EDMUND-DAVIES

LORD FRASER OF TULLYBELTON

LORD SCARMAN

LORD ROSKILL

[Delivered by LORD EDMUND-DAVIES]

This is an appeal brought with the leave of the Federal Court of Malaysia from a decision disallowing an appeal from the order of Abdul Hamid, J. that the appellant's defence to the respondent's claim be struck out as disclosing no reasonable answer, and further ordering that the respondent be at liberty to sign final judgment for the sum claimed.

The facts are these. In December, 1969, a probate suit regarding the Estate of one Chi Liung then proceeding in the High Court at Kuala Lumpur, to which the appellant and one Tong Young Fah and eleven others were parties, was compromised on terms which were made a rule of court. Pursuant thereto, an agreement was entered into between the thirteen parties, a term of which was that a valuation of certain property was to be carried out jointly by the respondent (who is in practice at Kuala Lumpur as a chartered surveyor) and another valuer.

On May 28, 1970, Messrs. Richard Talalla and Company, advocates and solicitors, wrote to the respondent with reference to the probate suit, saying that they were acting "for Messrs. Tong Lee Hwa and Tong Young Fah". They enclosed a copy of the agreement, and enquired whether the respondent was prepared to carry out the designated valuation. On June 1 the respondent accepted, and in April of the following year he received the solicitors' written instructions to proceed. Thereafter he carried out the work in two stages, rendering his first bill to the solicitors in October 1971 and the second in March 1972.

No payment being forthcoming, the respondent issued on January 3, 1973, a specially indorsed writ against the appellant and Tong Young Fah for his fees of \$35,964 with 6% interest. In answer to his summons for final

judgment, the appellant filed a defence that the valuation work "was done at the request of and on behalf of all the parties to the consent order of Probate Suit No. 3 of 1969 and not in his personal capacity", and in his supporting affidavit he asserted that in consequence he was "not individually liable for the sum of \$35,964". (It is unnecessary to refer to the defence and affidavit of Tong Young Fah, the second defendant.) The plaintiff's summons for final judgment, supported by his affidavit that there was no defence to the action, came before Mohd. Azmi, J. on March 26, 1973. The relevant part of the order then made was in the following terms:

"IT IS ORDERED that the application herein be withdrawn with liberty to join the other parties involved in Probate Suit No. 3 of 1969 as Defendants AND IT IS ORDERED that no provision be made as to costs."

There is no information as to what happened thereafter, save that it is clear that no parties were added as defendants. On December 10, 1976, nearly four years later, the plaintiff gave fresh notice of motion for an order ".... that the Defences of the First and Second Defendants herein be struck out as disclosing no reasonable answer...." and that he be at liberty to sign final judgment. On May 23, 1977, the matter came before Abdul Hamid, J. in open Court, each side being legally represented. Two grounds of defence were relied upon by Tong Lee Hwa:

- (1) that the earlier summons of February 1973 had been dismissed by Mohd. Azmi, J., and that the matter was therefore res judicata;
- (2) that the terms of the plaintiff's appointment as valuer were such as to render him not liable for the plaintiff's fees.

The learned judge rejected these pleas and forthwith ordered both defences to be struck out and that the plaintiff be at liberty to sign judgment in the full sum sued for. Giving his reasons on July 28, the learned judge said regarding the plea of res judicata:

"[Tong Lee Hwa] has stated that there was a Summons in Chambers filed by the solicitors of the plaintiff to sign final judgment against the [defendants] in respect of the same matter. It is alleged that the application was dismissed and the Judge ordered the Civil Suit to be withdrawn with liberty to file afresh after other parties were added as co-defendants. From the court file it would appear that the Summons in Chambers was issued on February 17, 1973 but there is nothing to show that the application was heard. In the circumstances I feel that it is not improper for me to hear the application and decide on its merits."

The learned judge's brief notes of the hearing show that counsel for the plaintiff relied on the terms of Messrs. Richard Talalla's letter of May 28, 1970, and on the provision in section 44(1) of the Contracts Act, 1950, that—

"When two or more persons make a joint promise, the promisee may, in the absence of express agreement to the contrary, compel any one or more of such joint promisors to perform the whole of the promise."

The first defendant rested on his pleaded defence that he was Managing Director of Chi Liung & Sons, that the plaintiff had valued "at the request of and on behalf of all the parties to the consent order of Probate Suit No. 3 of 1969 and not in his [the first defendant's] personal capacity", and that the sum sued for was therefore not due from him individually. Reliance was also sought to be placed on the plaintiff's non-compliance with Order 64, Rule 13 of the Rules of the Supreme Court, requiring one month's notice of intention to proceed in cases where no step in the action had been taken for over a twelvemonth, whereas here nearly four years

had elapsed since the making of the order of March 23, 1973, and yet no notice had been given by the plaintiff before taking out his fresh summons. But the learned judge concluded that such pleas were frivolous and vexatious and an abuse of the process of the court. He accordingly ordered both defences to be struck out and that final judgment be entered against both defendants in the terms prayed.

When the matter reached the Federal Court on March 21, 1978, the appeals of both defendants were dismissed with costs. Giving reasons in the following September for that decision, Chang Min Tat, J. said:

"At the appeal, counsel for the appellants elected deliberately to rely only on res judicata.

He had another ground of appeal. It was to the effect that the claim of the respondent against the appellants for work done at the request of the appellants should not be met by the appellants as it was done for and on behalf of a company known as Chi Liung & Sons Sdn. Bhd. and also for and on behalf of the Estate of Chi Liung. The appointment of the respondent was by the appellants and though the former accepted the appointment as valuer for the Estate, there was nothing in the letter dated May 28, 1970 to indicate that the appointment was as such valuer. Having regard to the agreement between the beneficiaries of the Estate made on December 15, 1969 that the parties were to act in their personal capacities or their representative capacities or both, and the terms of the said letter, the appointment was more likely to be as valuer of and not for the Estate.

Undoubtedly, counsel for the appellants considered that the law was against him on this contention. He therefore chose to rely entirely on the application of the principle of res judicata. The contention was directed to an application by the plaintiff to sign final judgment, on which the order of the Court made on March 26, 1973 was that the application was withdrawn with liberty to join the other parties involved in the Probate Suit involving the Estate of Chi Liung.

The respondent, however, did not avail himself of the liberty and instead made an application by notice of motion to strike out the defences of the appellants as disclosing no reasonable answer and as being frivolous and vexatious and to sign final judgment. At the hearing of the notice of motion, an order in terms was made. From that order, this appeal lay and it was said that the order of March 26, 1973 was a judgment in bar of the subsequent notice of motion.

At the hearing of the appeal, it was put to counsel for the appellants that to constitute a res judicata, the earlier judgment must, in the terms of the Privy Council decision in Kok Hoong v. Leong Cheong Kweng Mines Ltd. [1964] A.C.993 'necessarily and with precision' determine the point in issue, and he was asked to indicate to the Court how the earlier judgment did necessarily and with precision determine the liability of the appellants to pay the respondent for work done for them at their request. He did not do so. We do not, with respect, see how he could succeed.

We did not feel any necessity to call on counsel for the respondent and we accordingly dismissed the appeal."

Leave to appeal from that decision was granted by the Federal Court in December, 1978, but the sole appellant to their Lordships is the first defendant, Tong Lee Hwa.

Notwithstanding the absence of any challenge that the only point relied on before the Federal Court was that of *res judicata* the appellant, both in his printed case and before their Lordships, made the following submission:

"Mr. Justice Abdul Hamid would not have proceeded to hear the second application if he had not laboured under a misapprehension as he proceeded on a very wrong presumption that the first application for final judgment was not heard and had in fact no knowledge of the Order made by Mr. Justice Mohd. Azmi.... The first application in fact was heard and an Order confirming the hearing of the said Application was duly extracted and sealed. In the premises above the said Order made by Mr. Justice Abdul Hamid is in fact improper Furthermore, it is submitted that Mr. Justice Abdul Hamid has wrongfully exercised, as it would appear, the Appellate Jurisdiction so as to overrule the decision of Mr. Justice Mohd. Azmi."

Before their Lordships learned counsel for the appellant urged with admirable clarity all that could be said on his behalf. As to the merits, attention was drawn to the plaintiff's acceptance of his appointment as joint valuer being "for the estate" and not "of" it, and it was submitted that this indicated that the two defendants had been acting not simply for themselves but for all parties to the agreement in engaging the plaintiff's services. It was further submitted that such wording was sufficient to constitute an "express agreement to the contrary" within the meaning of section 44(1) of the Contracts Act, 1950, with the result that the two defendants were not answerable for the total sum claimed. Regarding res judicata it was said that the Federal Court had misdirected itself in treating the hearing before the original judge, Mohd. Azmi, J., as though the issue there involved was whether the plaintiff was entitled to final judgment, whereas in truth it was whether the defendant had established a case worthy to be tried on the issue of liability. But in their Lordships' judgment no such criticism may properly be levelled. The learned judge was dealing with a summons not only to strike out the defence but also for an order that final judgment for the sum claimed be entered, and he refrained from acceding to or rejecting each of those requests.

Nothing could be clearer than that Mohd. Azmi, J. made no adjudication. Instead, he permitted the plaintiff's summons to be withdrawn so that consideration could be given to the matter of adding others as defendants. Having later decided against that course, it is implicit in the later judgment of Abdul Hamid, J. that the plaintiff was guilty of no impropriety in issuing some years later a fresh summons to strike out the defences. The first order clearly constituted no bar to his doing this, and the Federal Court were right in so holding.

For these reasons their Lordships regard the appeal as wholly without substance, and they will advise His Majesty the Yang di-Pertuan Agong that it should be dismissed with costs.

In the Privy Council

TONG LEE HWA

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LEE YOKE SAN

DELIVERED BY
LORD EDMUND-DAVIES

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